

Patrick W. Turner General Counsel-South Carolina Legal Department

AT&T South Carolina 1600 Williams Street Suite 5200 Coiumbia, SC 29201 T: 803.401-2900 F: 803.254.1731 patrick.turner.1@att.com www.att.com

May 21, 2008

The Honorable Charles Terreni Chief Clerk of the Commission Public Service Commission of South Carolina Post Office Drawer 11649 Columbia, South Carolina 29211

In the Matter of MCImetro Access Transmission Services, L.L.C., d/b/a Verizon

Access Transmission Services' Tariff Filing to Introduce a Toll Free 8YY Transit

Traffic Service, Tariff No. 2008-62

Docket No.

Dear Mr. Terreni:

Enclosed for filing is the Petition of AT&T Companies to Institute Investigation of Verizon Access Tariff Filing and to Intervene in the above-referenced matter.

By copy of this letter, I am serving all parties of record with a copy of this petition as indicated on the attached Certificate of Service.

Sincerely,

Patrick W. Turner

PWT/nml Enclosure cc: All Parties of Record 711768

BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

In the Matter of MCImetro Access)	
Transmission Services, L.L.C., d/b/a)	Docket No.
Verizon Access Transmission Services')	
Tariff Filing to Introduce a Toll Free 8YY)	
Transit Traffic Service, Tariff No. 2008-62)	

PETITION OF AT&T COMPANIES TO INSTITUTE INVESTIGATION OF VERIZON ACCESS TARIFF FILING AND TO INTERVENE

AT&T Communications of the Southern States, LLC ("AT&T Communications"), BellSouth Telecommunications, Inc. d/b/a AT&T South Carolina ("AT&T South Carolina"), and BellSouth Long Distance, Inc. d/b/a AT&T Long Distance Service ("AT&T Long Distance Service") (collectively, the "AT&T Companies") respectfully request the Public Service Commission of South Carolina ("the Commission") to: (1) initiate an investigation of the tariff filing by McImetro Access Transmission Services, L.L.C., d/b/a Verizon Access Transmission Services ("Verizon Access") to introduce 8YY Toll Free Transit Traffic Service¹; (2) allow the AT&T Companies, pursuant to S.C. Code Regs. §103-825, to intervene and participate as parties of record in that investigation; and (3) either suspend the tariff filing during the pendency of the investigation or require Verizon Access to "true up" any and all activity (including without limitation billing) under the tariff filing to comply with any decision the Commission may render as a result of that investigation.

I. VERIZON ACCESS' TARIFF FILING

1. By letter dated April 21, 2008, Verizon Access submitted its tariff filing to the Commission and requested an effective date of April 24, 2008. By letter dated May 5, 2008, the

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Attachment A to this Petition is a copy of this tariff filing.

Commission's Program Coordinator informed Verizon Access that its tariff filing had been received and assigned Tariff No. 2008-62. The Commission's letter indicated that Verizon Access' tariff would be considered "in accordance with Flexible Regulation approved by the Commission via Order No. 2002-601 in Docket No. 2002-260-C." Ordering paragraph 2 of that earlier order specified that Verizon Access' tariff filings are "subject to the Commission's right within thirty (30) days to institute an investigation of the tariff filing," in which case "the tariff filing will be suspended until further Order of the Commission."

II. SUMMARY OF THE AT&T COMPANIES' CONCERNS WITH THE TARIFF FILING

- 2. Verizon Access' tariff filing is vague and ambiguous in that it inadequately describes the service itself and how Verizon Access intends to bill for the service. For example, the AT&T Companies are concerned that, as written, the tariff filing could be read as allowing Verizon Access to charge for access service components it may not actually be providing. The tariff filing also does not require complete compliance with the Multiple Exchange Carrier Access Billing ("MECAB") guidelines to ensure that all carriers handling this type of traffic have the necessary records to bill for the services provided to complete these calls.
- 3. As acknowledged by Verizon Access' letter to the Commission dated May 16, 2008, the AT&T Companies have been participating, and will continue to participate, in good-faith discussions with Verizon Access. The AT&T Companies hope to be able to resolve their concerns with Verizon Access on a business-to-business basis. In order to protect their legal rights, however, the AT&T Companies respectfully request that the Commission initiate an investigation into the tariff filing and either suspend the tariff during the pendency of the investigation or require Verizon Access to "true up" any and all activity (including without

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The AT&T Companies do not waive, and expressly preserve, their rights to argue, if necessary, that the Verizon Access tariff filing that is the subject of this Petition is not a "local tariff filing" but is, instead, an access service tariff filing that the Commission can also investigate and/or suspend as requested by this Petition.

limitation billing) under the tariff filing to comply with any decision the Commission may render as a result of that investigation.

III. GROUNDS SUPPORTING REQUEST FOR INVESTIGATION

- 4. AT&T Communications and AT&T Long Distance Service pay Verizon Access both originating and terminating intrastate switched access rates on intrastate interexchange calls placed by their customers.
- 5. AT&T South Carolina pays Verizon Access intrastate terminating switched access rates to terminate intrastate interexchange calls placed by AT&T South Carolina's customers and may be required to pay originating intrastate switched access under Verizon Access' tariff filing.
- 6. The AT&T Companies have a significant interest in ensuring that Verizon Access' intrastate switched access rates are lawful and appropriate.
- 7. At a minimum, the AT&T Companies submit that the Commission should investigate the following concerns regarding Verizon Access' Toll Free 8YY Transit Traffic Services tariff filing:
- (a) <u>Disaggregation Needed to Avoid Overbilling</u>. The AT&T Companies believe that the proposed transit charges should be disaggregated to ensure that only the applicable portion of the blended rate is charged. Verizon Access' tariff filing states that "[n]o charges for the carrier common line charge, the local switching charge nor the end office port charge are incorporated into the rate." The filing's transit rates, however, blend the rate elements that are being applied. This blending prevents the identification of what specific access elements are being applied and a verification of whether those functions are being provided (as well as how the billed charges are calculated). The blended rates create the potential that Verizon Access could overbill IXCs for functions that it does not perform.

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Verizon Access tariff filing, §5.2.3.1.4.

- (b) Compliance with MECAB. Verizon Access' tariff filing states that "[r]ecords exchange, rating, and billing for Toll Free 8YY Transit Traffic Service is subject to the provisions of the [MECAB]." The tariff filing, however, fails to make clear that the third party providers with whom Verizon Access interconnects must comply with MECAB. According to the MECAB guidelines, all providers on the route must agree to comply with MECAB prior to implementation. Lack of agreement with the third parties will likely result in inaccurate billing and allow such third parties to send traffic originating outside the LATA and/or state to AT&T South Carolina for hand-off to an IXC, which is in clear violation of AT&T South Carolina's switched access tariff. When Verizon Access is jointly providing the service addressed in its tariff filing with more than one LEC, it is important that all LECs that are involved agree on a billing arrangement that is consistent with MECAB guidelines and AT&T's switched access tariff. Moreover, Verizon Access' tariff must make clear that there should be coordination and record exchange requirements among the involved LECs in jointly provisioning toll free inter-exchange delivery service under the proposed tariff.
- (c) <u>Potential Over-Recovery</u>. Verizon Access' tariff filing offers both a Direct and an Indirect Transit option. With regard to the Direct Transit option, the tariff filing provides that "[i]f the 8YY call is delivered to the IXC over DEOTs,⁷ the Toll Free 8YY Direct Transit Minute of Use Rate will apply." The Direct Transit Minute of Use Rate, in turn, is \$0.001154. The AT&T Companies question whether it is appropriate for Verizon Access to bill an IXC for the full DEOT

⁴ Verizon Access tariff filing, §5.2.3.1.4.

See AT&T South Carolina Access Services Tariff §E6.1 (the company's switched access service "provides for the ability to originate calls from an end user's premises to an IC's terminal location, and to terminate calls from and IC's terminal location to an end user's premises in the LATA where it is provided." (emphasis added).

See generally Id., §E2.4.8

The AT&T Companies understand "DEOT" to stand for "Direct End Office Trunk."

⁸ Verizon Access tariff filing, §7.2.3.

Id., §7.4.4.3.

facility (provided as either a DS1 or a DS3 pursuant to Section 5.2.3.1.1) and to also bill the same 1XC for per minute usage on calls transversing that facility.

IV. GROUNDS SUPPORTING REQUEST FOR INTERVENTION

- 8. AT&T Communications is a telephone utility presently providing telecommunications services to its subscribers pursuant to intrastate tariffs approved by the Commission.
- 9. AT&T South Carolina is a telephone utility presently providing telecommunications services to its subscribers pursuant to intrastate tariffs approved by the Commission.
- 10. AT&T Long Distance Service is a telephone utility presently providing telecommunications services to its subscribers pursuant to intrastate tariffs approved by the Commission.
 - 11. The authorized representative for the AT&T Companies in this proceeding is:

Patrick W. Turner

1600 Williams Street, Suite 5200

Columbia, South Carolina 29201

Email:

pt1285@att.com

Telephone:

(803) 401-2900

Facsimile:

(803) 254-1731

- 12. The AT&T Companies have an interest in this proceeding because they will be subject to the Verizon Access tariff filing at issue in this proceeding and they have several concerns with the tariff filing, including without limitation those set forth in Paragraphs 4 through 7 above.
- 13. The AT&T Companies have not yet fully developed their position in this proceeding.
- 14. Granting the AT&T Companies' Petition to Intervene will not cause any undue delay, and it will not prejudice any party to this proceeding.

15. The AT&T Companies reserve their respective rights to testify and present evidence at any hearing in this proceeding. At this time, the AT&T Companies do not know how much time would be required for such presentation.

V. CONCLUSION

WHEREFORE, based on the foregoing, Petitioners request the following relief:

- 1. that the Commission initiate an investigation of Verizon Access' tariff filing (Tariff No. 2008-62);
- 2. that the AT&T Companies be allowed to intervene and participate as parties of record in that investigation;
- 3. that any parties of record be directed to provide the AT&T Companies with a copy of any pleadings, testimony and exhibits or any other filings made in this proceeding;
- that the Commission either suspend the Verizon Access tariff filing during the pendency of the investigation or require Verizon Access to "true up" any and all activity (including without limitation billing) under the tariff filing to comply with any decision the Commission may render as a result of that investigation; and
 - 4. that the Commission grant such other relief as it deems just and proper.

 Respectfully submitted on this 21 th day of May, 2008.

Patrick W. Turner

1600 Williams Street, Suite 5200 Columbia, South Carolina 29201

(803) 401-2900

ATTORNEY FOR AT&T COMMUNICATIONS, AT&T SOUTH CAROLINA, AND AT&T LONG DISTANCE SERVICE

ATTACHMENT A

2008-62



Litigation and Regulatory Six Concourse Pkwy, Suite 600 Atlanta, GA 30328

April 21, 2008

Transmittal Letter No. 08-01

VIA FEDERAL EXPRESS

Honorable Charles L.A. Terreni, Chief Clcrk/Administrator South Carolina Public Service Commission 101 Executive Center Dr. Columbia, South Carolina 29210

RE:

Verizon Access Transmission Services: Tariff No. 2 Introduce Toll Free 8YY Transit Traffic Service

Dear Mr. Secretary:

MCImetro Access Transmission Services LLC d/b/a Verizon Access Transmission Services ("Verizon Access") hereby files with your office an original and two (2) copies of revisions to its SC P.S.C. Tariff No. 2.

The following revised pages are attached:

Page	Revision
1	1
2	1
5	1
23	1
50	1
51	1
52	1
58	1
61	1

Verizon Access proposes to introduce Toll Free 8YY Transit Traffic Service; and respectfully requests an effective date of April 24, 2008.

Charles L.A. Terreni April 21, 2008 Page Two

Please date stamp and return the extra copy of this filing in the enclosed self-addressed stamped envelope, indicating receipt. If you have any questions regarding this filing, please contact me either at 678-259-5239 or aneitra.jones@verizonbusiness.com.

Egspecifully submitted

Tariff Administrator

Verizon Business

Enclosure

ACCESS SERVICES

CHECK SHEET

The Fig.E. and Pages 1 - 63 inclusive of this tariff are effective as of the date shown. Original and revised pages, as named below comprise all manages from the program tariff in effection the date indicated.

PAGE NO	Revision	
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ACCESS SERVICES

CHECK SHEET (Cont.)

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New or revised

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Access Services

REGULATIONS (Cont.)

(Cont.)

2331 Percent interstate Usage (PIU) (Cont.)

- 23312 Organizing Access: Originating access minutes may be based on traffic originating at the State LATA or Local Switching Center level, provided that the traffic being measured is only traffic originating from the Company Local Switching Center(s). Originating access minutes will be measured as follows: based on type of access.
 - 2.3.3.1.2.1 For Feature Group D Switched Access Service(s), as defined in Section 5.2.1 where the Company can determine jurisdiction by it's call detail, the projected Percent interstate Usage (PIU) will be developed by the Company on a monthly basis by dividing the measured interstate originating access minutes by the total originating access minutes.
 - 2.3.3.1.2.2 For Feature Group D with 950 Access, as defined in Section 5.5.3.1 the Customer must provide the Company with a projected PfU factor by supplying the Company with an interstate percentage of originating access minutes.
 - 2.3.3.1.2.3 For 500, 700, 8XX, calling card and operator service access, the Customer must provide the Company with a projected PIU factor for each type of access. The Customer who provides a PIU factor shall supply the Company with an interstate percentage of originating access minutes. The PIU factor will be used to determine the jurisdiction for billing purposes of 500, 700, Toll Free 8YY. Toll Free 8YY Transit Traffic Service, calling card and operator service access. The Company will apply the PIU filled by customer for Toll Free 8YY to the 8YY. Transit Traffic delivered to Customers.

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Access Services

f.	SWITCHED	ACCESS 9	SERVICES	GCont.
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- Provision and Description of Switched Access Service Arrangements (Cont.)
 - 523 Rate Categories

The following rate categories apply to Switched Access Service.

- 4 Direct Connect
- 8 Tandem Connect
- © 500 Data Base Access Service
- D. Tell Free 8YY Transit Traffic Service.
- Di Optional Features
- Except as stated as follows. Tandent Connect Service is provided in conjunction with the tandent provider sensing the area. Charges are computed in accordance with Section 2.5.2.7 preceding (Ordering, Rating, and Billing of Access Services Where More Than One Exchange Telephone Company is Involved).
- 5.2.3.1.1 <u>Direct Connect</u> The Company will provide Direct Connect between the Customer's Premises and the Company's Local Switching Center switch(es). This transmission path is Dedicated to the use of a single Customer. DS1 and DS3 facilities are available for Direct Connect Service. A DS1 facility is capable of transmitting electrical signals at a nominal 1.544 Mbps, with the capability to channelize up to 24 voice frequency transmission paths. A DS3 facility is capable of transmitting electrical signals at a nominal 44.736 Mbps, with the capability to channelize up to 672 voice-frequency transmission paths. For DS3 facilities, if the Company is required to install additional fiber optic equipment for the benefit of the Customer, than the Customer has the option to choose either an optical or electrical interface.

Effective April 24 2009

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Access Services

SWITCHED ACCESSIVERVICES Conti

5.2 Provision and Description of Switched Access Service Arrangements (Cont.)

F.1.3 Rate Categories (Conf.)

5231 (Cont)

523.1.2 <u>Tandem Connect</u> Tandem Connect consists of circuits from the Customer's tandem provider to the Company's Local Switching Center.

5 2 3 1 3 800 Data Base Access Service

800 Data Base Access Service is a service offering utilizing originating Trunk side Switched Access Service. When an 8XX + NXX + XXXX call is originated by an End User, the Company will perform Customer identification based on screening of the full ten-digits of the 8XX number to determine the Customer location to which the call is to be routed.

The 800 Data Base charges, which consist of a single-fixed rate element, apply on a per query basis.

52314 Toll Free 8YY Transit Traffic Service

Toll Free 8YY Transit Traffic Service is an access service in which the Company transports Toll Free traffic originated by a third party who is not an end user or other user of the Company's local exchange or exchange access service through its wire center to an Interexchange Carrier Customer. In addition to the 800 Database Access Service described in Section 5.2.3.1.3 above, this service provides for the use of the Tandem Switching. Tandem Termination and Tandem Transport facilities of the Company. In a Toll Free 8YY Transit Traffic Service call, the Company will charge only for 800 Data Base Access Service Basic Query, the tandem switching and the tandem transport (termination and facility) functionalities. No charges for the carrier common line charge, the local switching charge nor the end office port charge are incorporated into the rate. The rates for Toll Free 8YY Transit Traffic Service set forth in Section 7.4.4.3 are usage sensitive. Records exchange rating, and billing for Toll Free 8YY Transit Traffic Service is subject to the provisions of the Multiplie Exchange Carrier Access Billing Guidelines (MECAB).

52315 Switched Access Service Optional Feature

5.2.3.1.5.1 Nonchargeable Optional Features. Where transmission facilities permit the Company will at the option of the Customer, provide the following nonchargeable control fracture, as described in Section 5.5.1, in especiation with Switched Access Service.

(a) Supervisory Signaling

§ 2.3.1.5.2 <u>Chargeable Optional Features.</u> Where transmission facilities permit, the Comoany will at the option of the Customer, provide the following chargeable optional features, as described in Section 5.5.2, in association with Switched Access Service.

(a) 800 Data Base Access Service Basic Query

(b) Signaling Transfer Point Access

523153 Feature Group D Optional Features

Following are the various optional features that are available in fieu of, or in addition to, the standard features provided with Feature Group D. Optional features are provided as Common Switching Optional Features as described in Section 5.5.3.1.

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Access Services

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ĸЭ Provision and Description of Switched Access Service Arrangements (Cont.)

Rate Categories (Cont.)

5.2.3.1 (Cont.)

52315 Optional Features (Cont.)

5.2.3.1.5.3 Feature Group D Oplional Features (Cont.)

5231531 Common Switching Optional Features: At the Customer's option, the following standard features are available at the rates specified in Section 7.4.7.1

- Alternate Traffic Routing a)
- Automatic Number Identification (ANI) b)
- Cut-Through c)
- Service Class Routing d)
- e,
- Feature Group D with 950 Access Signaling System Seven (SS7) f)
- Basic Initial Address Message Delivery g; **Called Directory Number Delivery**
- Flexible Automatic Number Identification 1)

Delivery

Effective: April 24, 2008

Access Services

CWITCHED ACCESS RATES

This section contains the specific regulations governing the rates and charges that apply for Switched Access Services

- There are three types of rates and charges that apply to Switched Access Service. These are monthly Recurring Charges, usage rates and Non-Recurring Charges.
 - 11 Monthly Recurring Charges Monthly Recurring Charges are flat rates for facilities that apply each month or fraction thereof that a specific rate element is provided.
 - 1.1.7 Usage Rates Usage rates are rates that are applied on a per acress malute or per query basis. Lisage rates are accomplated over a monthly period.
 - 3.1.3 Son Recurring Charges. Non Recurring charges are one time charges that apply for a specific work activity (i.e., installation of new service or charge to an existing service).
 - 7:13.1 installation of Service. Non-Recurring charges apply to each Switched Access Service installed. The charge is applied per line or Trunk.

3.2 Application of Pates

72 Direct Connect. The Direct Connect rate is assessed on a per minute of use basis. The rate will vary based on whether the traffic is originating or terminating.

The Tandem Overflow rates will apply thased on the option chosen for all Direct Connect usage which overflows to the Access Tandem

Rates and charges for Direct Connect and Tandem Overflow are set forth in Section 7.4.4.1.

Tandem Connect: The Tandem Connect rate is assessed on a per minute of use basis and is applicable to all tandem couled Switched Access Service minutes of use. The rate will vary based on whether the traffic is originating or terminating.

Rates and charges for Tandem Connect are set forth in Section 7.4.4.2

12.3 Toll Free 3 / Y Transit Traffic Service

The Toti Free 8YY Transit Traffic Service rales are assessed on a per minute of use basis. If the 8YY call is delivered to the IXC over DEQTs, the Toti Free 8YY Direct Transit Minute of Use Rate will apply. If the call is instead delivered to the IXC indirectly via another LEC tandem. Toti Free 8YY Indirect Transit Minute of Use Rate will apply. These charges incorporate only the tandem switching, and appropriate portions of common multiplexing and tandem transport functionalities into the rate. Additionally the 800 Data Basa Polic Query Charge identified in Section 7.2.4 will apply the program basis.

7.2.4 <u>806 Data Base Access Service Basic Query Charge</u> The 800 Data Base Access Service Basic Query Charge applies for the identification of the interexchange partier to whom a specific 800 number is to be delivered. This charge is assessed on a per query basis.

Access Services

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74 Rates and Charges (Cont.)

24.4 Switched Access

14.4.1 Direct Connect Charges

Cornet	Cannect

Originating	Maximum Rate \$0,0300	Current Rate \$0,006770
Terminating	0.0300	\$ 0.006770
Connect - Tandem Cive	ती≎w	

Direct C

Öriginating:	\$0 .0200	\$0,007680
Terminating	0.0300	\$ 0,0076 8 0

144. <u>Tar Jern Connect Charges</u>

Tandem Connect:

Onginating	\$0.0300	\$0.007680
Terminating	0 0300	\$0.007680

7443	Toll Free 8YY Transit Traffic Service	
	Per Direct Transit Minute of Use	\$0.001154

Per Indirect Fransit Minute of Use: \$0.001567

N N

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2.13 Chargeable Optional Features

7.4.5.1 800 Data Base Access Service Basic Query

Per Query \$0 004000

7.4.5.2 Signaling Transfer Point Access

KB

Monthly	Non-Recurring		
Per Mile	Per Port	Via Third Party	

109

743	Nonchargeable Optional Features Supervisory Signaling		Maximum Rate \$2 00	Current Rate \$0.00
74,7	Feature (Group D Optional Features		
	7471	Common Switching Optional Features Alternate Traffic Routing Automatic Number Identification Cut-Through Service Class Routing Feature Group Diwin 950 Access Signaling System Seven (SST) Basic Initial Address Message Delivery Called Directory Number Delivery Fieldble Automatic Number Identification Delivery	\$2.00 \$2.00 \$2.00 \$2.00 \$2.00 \$2.00 \$2.00 \$2.00 \$2.00	\$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00

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STATE OF SOUTH CAROLINA)	
)	CERTIFICATE OF SERVICE
COUNTY OF RICHLAND)	

The undersigned, Nyla M. Laney, hereby certifies that she is employed by the Legal Department for AT&T South Carolina ("AT&T South Carolina") and that she has caused the Petition of AT&T Companies to Institute Investigation of Verizon Access Tariff Filing and to Intervene to be served upon the following on May 21, 2008.

Florence P. Belser, Esquire Office of Regulatory Staff Post Office Box 11263 Columbia, S.C. 29211 (Office of Regulatory Staff) (Electronic Mail)

Jocelyn G. Boyd, Esquire Staff Attorney S. C. Public Service Commission Post Office Box 11649 Columbia, South Carolina 29211 (PSC Staff) (Electronic Mail)

F. David Butler, Esquire Senior Counsel S. C. Public Service Commission Post Office Box 11649 Columbia, South Carolina 29211 (PSC Staff) (Electronic Mail)

Joseph Melchers Chief Counsel S.C. Public Service Commission Post Office Box 11649 Columbia, South Carolina 29211 (PSC Staff) (Electronic Mail) Stan J. Bugner State Director Public Affairs 1301 Gervais Street, Suite 825 Columbia, SC 29201 (Verizon Communications) (Electronic Mail)

DM5 # 711774